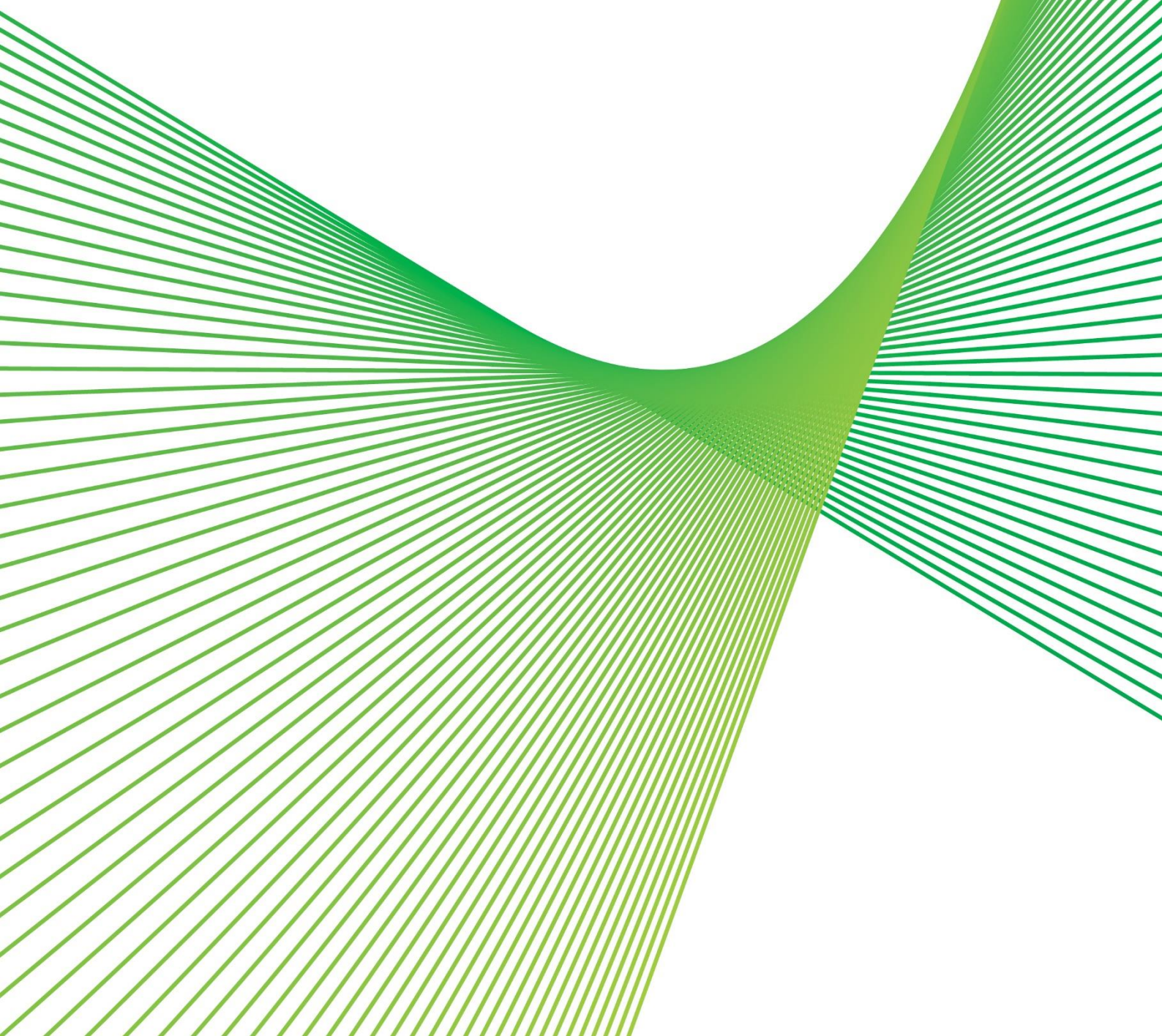


Managing risk on Line 16

RIT-T Project Specification Consultation Report

Issue date: 16 June 2023



Disclaimer

This suite of documents comprises Transgrid's application of the Regulatory Investment Test for Transmission (RIT-T) which has been prepared and made available solely for information purposes. It is made available on the understanding that Transgrid and/or its employees, agents and consultants are not engaged in rendering professional advice. Nothing in these documents is a recommendation in respect of any possible investment.

The information in these documents reflect the forecasts, proposals and opinions adopted by Transgrid at the time of publication, other than where otherwise specifically stated. Those forecasts, proposals and opinions may change at any time without warning. Anyone considering information provided in these documents, at any date, should independently seek the latest forecasts, proposals and opinions.

These documents include information obtained from the Australian Energy Market Operator (AEMO) and other sources. That information has been adopted in good faith without further enquiry or verification. The information in these documents should be read in the context of the Electricity Statement of Opportunities, the Integrated System Plan published by AEMO and other relevant regulatory consultation documents. It does not purport to contain all of the information that AEMO, a prospective investor, Registered Participant or potential participant in the National Electricity Market (NEM), or any other person may require for making decisions. In preparing these documents it is not possible, nor is it intended, for Transgrid to have regard to the investment objectives, financial situation and particular needs of each person or organisation which reads or uses this document. In all cases, anyone proposing to rely on or use the information in this document should:

1. Independently verify and check the currency, accuracy, completeness, reliability and suitability of that information
2. Independently verify and check the currency, accuracy, completeness, reliability and suitability of reports relied on by Transgrid in preparing these documents
3. Obtain independent and specific advice from appropriate experts or other sources.

Accordingly, Transgrid makes no representations or warranty as to the currency, accuracy, reliability, completeness or suitability for particular purposes of the information in this suite of documents.

Persons reading or utilising this suite of RIT-T-related documents acknowledge and accept that Transgrid and/or its employees, agents and consultants have no liability for any direct, indirect, special, incidental or consequential damage (including liability to any person by reason of negligence or negligent misstatement) for any damage resulting from, arising out of or in connection with, reliance upon statements, opinions, information or matter (expressed or implied) arising out of, contained in or derived from, or for any omissions from the information in this document, except insofar as liability under any New South Wales and Commonwealth statute cannot be excluded.

Privacy notice

Transgrid is bound by the *Privacy Act 1988 (Cth)*. In making submissions in response to this consultation process, Transgrid will collect and hold your personal information such as your name, email address, employer and phone number for the purpose of receiving and following up on your submissions.

Under the National Electricity Law, there are circumstances where Transgrid may be compelled to provide information to the Australian Energy Regulator (AER). Transgrid will advise you should this occur.

Transgrid's Privacy Policy sets out the approach to managing your personal information. In particular, it explains how you may seek to access or correct the personal information held about you, how to make a complaint about a breach of our obligations under the Privacy Act, and how Transgrid will deal with complaints. You can access the Privacy Policy here (<https://www.transgrid.com.au/Pages/Privacy.aspx>).

Summary

We are applying the Regulatory Investment Test for Transmission (RIT-T) to options for mitigating safety, environmental (bushfire) and financial (high reactive maintenance) risks caused by the deteriorating condition of certain components of the 330 kV line running between the Marulan and Avon substations on the Southern NSW network ('Line 16'). Publication of this Project Specification Consultation Report (PSCR) represents the first step in the RIT-T process.

Spanning a route of 71km, Line 16 is a single-circuit 330 kV, steel tower transmission line that runs between Marulan and Avon substations. Comprised of 159 structures, the transmission line forms a key link between Snowy Hydro and the Illawarra and Sydney metropolitan areas. It also links to the network south of Marulan, connecting approximately 650MW¹ of wind generation to the region.

Condition assessment performed through our routine maintenance program between 2017 and 2021 identified several condition issues on Line 16. Laboratory testing has also identified that some insulators have reached end of serviceable life due to deteriorated insulation resistance. A significant proportion of the steel transmission structures are impacted by various levels of deterioration and corrosion. The affected components include conductor fittings, earthwire fittings and corona rings, foundations and tower steelwork, as well as components related to public safety such as climbing deterrents and signage.

Corrosion greatly increases the likelihood of structure failure, which leads to conductor drop and presents consequent safety and bushfire risk to our personnel and the public, as well as resulting in reactive maintenance costs to repair the failed elements. While this is the case for any corroded elements of the transmission network, the bushfire risks are exacerbated for Line 16 as the line traverses substantial sections of bushland and rural agricultural areas between Marulan and Avon.

As asset conditions deteriorate over time, the likelihood of failure and subsequent risks will increase should these issues not be addressed.

Identified need: managing risks on Line 16

If action is not taken, the condition of Line 16 is expected to expose us and our customers to increasing levels of risk going forward, as the likelihood of failure increases. There are significant safety and bushfire risks under the 'do nothing' base case, as well as higher expected costs associated with reactive maintenance that may be required under emergency conditions ('financial risks').

The proposed investment will enable us to manage safety, environmental and financial risks on Line 16.

Options considered under this RIT-T have been assessed relative to a base case. Under the base case, no proactive capital investment is made and the condition of the lines will continue to deteriorate.

Further condition deterioration of the affected assets due to corrosion would mean an increase in safety and bushfire risks as the likelihood of failure increases. If left untreated, corrosion of some of the vital components of the steel towers could result in incidents such as conductor drop and tower collapse. Such incidents could have serious safety consequences for nearby residents and members of the public, as well as our field crew who may be working on or near the assets. These incidents also pose significant environmental risks through potential bushfires.

¹ Summation of generation from Gullen Range Wind Farm, Crookwell 2 and Rye Park Wind Farm.

We manage and mitigate safety and bushfire risk to ensure they are below risk tolerance levels or ‘As Low As Reasonably Practicable’ (‘ALARP’), in accordance with our obligations under the *New South Wales Electricity Supply (Safety and Network Management) Regulation 2014* and our Electricity Network Safety Management System (ENSMS).²

The proposed investment will enable us to continue to manage and operate this part of the network to a safety and risk mitigation level consistent with ALARP. Consequently, it is considered a reliability corrective action under the RIT-T. A reliability corrective action differs from a ‘market benefits’-driven RIT-T in that the preferred option is permitted to have negative net economic benefits on account of it being required to meet an externally imposed obligation on the network business.

We note that the risk cost estimating methodology adopted for this RIT-T aligns with that used in our recently submitted Revised Revenue Proposal for the 2023-28 period. It reflects feedback from the Australian Energy Regulator (AER) on the methodology initially proposed in our original revenue proposal.

Credible options considered

In this PSCR, we have considered two credible options that would meet the identified need from a technical, commercial, and project delivery perspective.³ These are summarised in Table E-1.

Table E-1 Summary of credible options, \$2021/22

Option	Description	Capital costs (\$M +/- 25%, Real \$2021-22)	Operating costs (per year), \$
Option 1	Remediate identified condition issues for line components that have priority condition issues and/or have reached end of serviceable life	8.6	22,970
Option 2	Remediate all identified condition issues on the line	9.4	22,970

Neither option is expected to affect annual routine operating costs (i.e., the amounts shown above are the same as under the base case) since they do not affect the frequency of inspections. They do however affect the reactive maintenance costs relative to the base case (which are reflected in reduced ‘financial risk costs’).

Non-network options are not expected to be able to assist with this RIT-T

We do not consider non-network options to be commercially and technically feasible to assist with meeting the identified need for this RIT-T, as non-network options will not mitigate the safety and environment risk posed as a result of corrosion-related asset deterioration.

The options have been assessed against three reasonable scenarios

The credible options have been assessed under three scenarios as part of this PSCR assessment, which differ in terms of the key drivers of the estimated net market benefits (ie, the estimated risk costs avoided).

Given that wholesale market benefits are not relevant for this RIT-T, the three scenarios assume the most likely scenario from the 2022 ISP (ie, the ‘Step Change’ scenario). The scenarios differ by the assumed level of risk costs, given that these are key parameters that may affect the ranking of the credible options.

² Our ENSMS follows the International Organization for Standardization’s ISO31000 risk management framework which requires following a hierarchy of hazard mitigation approach.

³ As per clause 5.15.2(a) of the NER.

Risk cost assumptions do not form part of AEMO's ISP assumptions and have been based on Transgrid's analysis.

Table E-2 Summary of scenarios

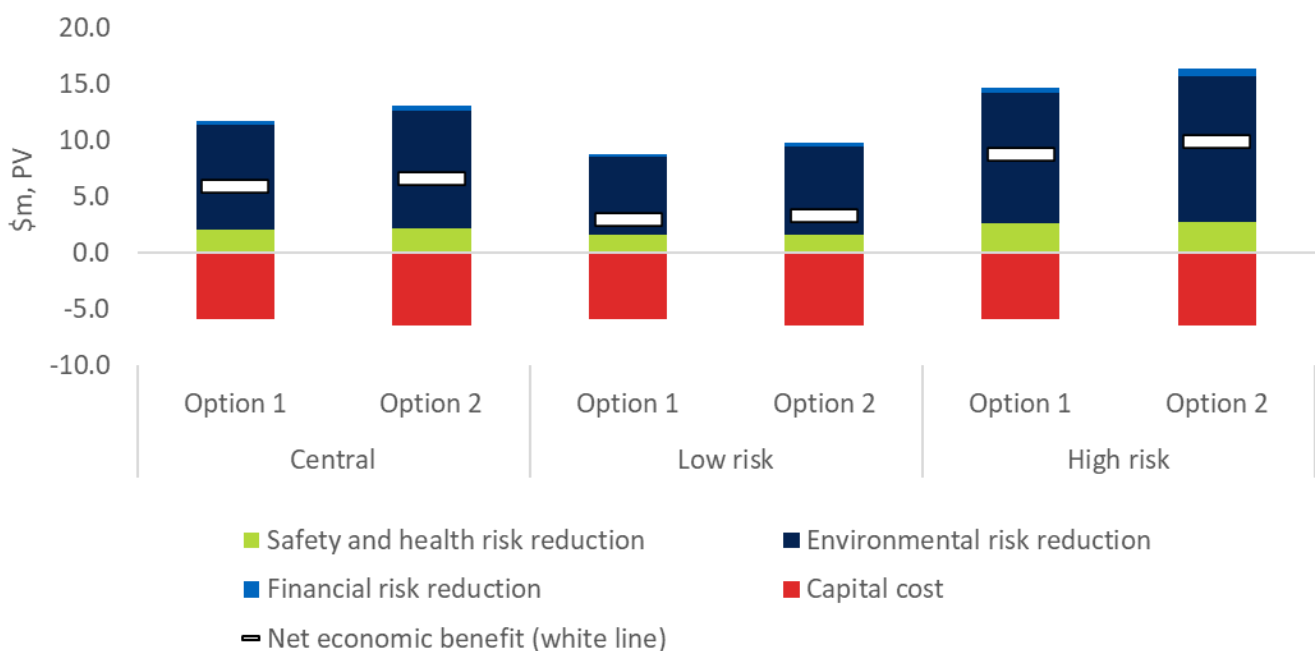
Variable / Scenario	Central	Low risk cost scenario	High risk cost scenario risk
Scenario weighting	33%	33%	33%
Discount rate	5.50%	5.50%	5.50%
Network capital costs	Base estimate	Base estimate	Base estimate
Operating and maintenance costs	Base estimate	Base estimate	Base estimate
Safety, environmental and financial risk benefit	Base estimate	Base estimate – 25%	Base estimate +25%

How the NPV results are affected by changes to other variables (including the discount rate and capital costs) has been investigated in sensitivity analysis.

Option 2 delivers the greatest net economic benefits

Under all scenarios, the costs of mitigating the risks under both options are found to be significantly outweighed by the expected benefit of avoiding the risks. Option 2 provides the greatest estimated net benefit of the two options considered – with net benefits that are approximately 13 per cent greater than Option 1.

Figure E-2 Net economic benefits (\$m, PV)



Draft conclusion

Option 2 (remediating all identified condition issues on the line) is the preferred option to meet the identified need at this stage of the RIT-T. Moving forward with this option is the most prudent and economically efficient solution to manage and mitigate safety and environmental risk to ALARP. Consequently, it will ensure our obligations under the *New South Wales Electricity Supply (Safety and Network Management) Regulation 2014* and our Electricity Network Safety Management System (ENSMS) are met.

The estimated capital expenditure associated with this option is \$9.4 million. Routine operating and maintenance costs relating to planned checks by our field crew are approximately \$22,970 per year (which is the same as under the base case and the other option considered). We calculate that the avoided risk cost by undertaking Option 2 ranges from approximately \$0.8 million per year to \$2.5 million per year in real terms over the assessment period.

Option 2 is found to have positive net benefits under all scenarios investigated and, on a weighted basis, will deliver \$6.61 million in net economic benefits.

The works would be undertaken between 2022/23 and 2024/25. All works would be completed in accordance with the relevant standards by 2025/26 with minimal modification to the wider transmission assets. Necessary outages of affected line(s) in service would be planned appropriately in order to complete the works with minimal impact on the network.

Exemption from preparing a PADR

NER clause 5.16.4(z1) provides for a TNSP to be exempt from producing a Project Assessment Draft Report (PADR) for a particular RIT-T application, in the following circumstances:

- if the estimated capital cost of the preferred option is less than \$46 million;
- if the TNSP identifies in its PSCR its proposed preferred option, together with its reasons for the preferred option and notes that the proposed investment has the benefit of the clause 5.16.4(z1) exemption; and
- if the TNSP considers that the proposed preferred option and any other credible options in respect of the identified need will not have a material market benefit for the classes of market benefit specified in clause 5.16.1(c)(4), with the exception of market benefits arising from changes in voluntary and involuntary load shedding.

We consider the investment in relation to Option 2 meets these criteria and therefore that we are exempt from producing a PADR under NER clause 5.16.4(z1).

In accordance with NER clause 5.16.4(z1)(4), the exemption from producing a PADR will no longer apply if we consider that an additional credible option that could deliver a material market benefit is identified during the consultation period.

Accordingly, if we consider that any additional credible options are identified, we will produce a PADR which includes an NPV assessment of the net market benefit of each additional credible option.

Should we consider that no additional credible options were identified during the consultation period, we intend to produce a PACR that addresses all submissions received, including any issues in relation to the proposed preferred option raised during the consultation period, and presents our conclusion on the preferred option for this RIT-T.

Submissions and next steps

The purpose of this PSCR is to set out the reasons we propose that action be taken, present the options that address the identified need, outline the technical characteristics that non-network options will need to provide, and allow interested parties to make submissions and provide input to the RIT-T assessment.

We welcome written submissions on materials contained in this PSCR. Submissions are due on 13 September 2023.

Submissions should be emailed to our Regulation team via regulatory.consultation@transgrid.com.au.⁴ In the subject field, please reference 'Line 16 PSCR'.

At the conclusion of the consultation process, all submissions received will be published on our website. If you do not wish for your submission to be made public, please clearly specify this at the time of lodgement.

Subject to additional credible options being identified during consultation, we anticipate publication of a PACR in December 2023.

⁴ We are bound by the *Privacy Act 1988 (Cth)*. In making submissions in response to this consultation process, we will collect and hold your personal information such as your name, email address, employer and phone number for the purpose of receiving and following up on your submissions. If you do not wish for your submission to be made public, please clearly specify this at the time of lodgement. See Privacy Notice within the Disclaimer for more details.